

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

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HELEN BRENNAN, individually,  
Plaintiff,

Case No. 2:20-cv-00662-RFB-DJA

**ORDER**

v.

LAS VEGAS METROPOLITAN POLICE  
DEPARTMENT, *et al.*,  
Defendants.

**I. INTRODUCTION**

Before the Court are Defendant McCall's Motion to Dismiss (ECF No. 55); Defendant Nevada Highway Patrol's ("NHP") Motion to Dismiss (ECF No. 63); and Motions for Partial Summary Judgment by the Las Vegas Metropolitan Police Department ("LVMPD") (ECF Nos. 36, 57).

For the reasons stated herein, Defendant McCall's Motion to Dismiss (ECF No. 55) is GRANTED; Defendant Nevada Highway Patrol's ("NHP") Motion to Dismiss (ECF No. 63) is GRANTED; Defendant LVMPD's Motion for Partial Summary Judgment (ECF No. 36) is GRANTED; and Defendant LVMPD's Motion for Partial Summary Judgment (ECF No. 57) is GRANTED in part and DENIED in part.

**II. PROCEDURAL HISTORY**

Plaintiff filed the Complaint on April 4, 2020. ECF No. 1. Defendant LVMPD filed a Motion to Dismiss on May 13, 2020. ECF No. 5. Plaintiff filed a First Amended Complaint on June 18, 2020. ECF No. 16. Defendant LVMPD filed a Motion to Dismiss the Amended Complaint

1 on July 8, 2020, ECF No. 24, which Plaintiff responded to on July 17, 2020, ECF No. 25, and  
2 Defendant replied to on Jul 27, 2020, ECF No. 26.

3 Discovery closed on June 8, 2021, and motions were due by July 8, 2021. ECF No. 32. On  
4 March 26, 2021, the Court denied the Motion to Dismiss as moot and granted the Motion to  
5 Dismiss Amended Complaint without prejudice. ECF No. 34. Defendant was also granted leave  
6 to file a Motion for Partial Summary Judgment on any newly filed Monell claim by May 21, 2021.  
7 Id. Plaintiff filed a Second Amended Complaint (“SAC”) on May 10, 2021. ECF No. 35.

8 Defendant LVMPD filed the Motion for Partial Summary Judgment on Plaintiff’s Monell  
9 claim on May 21, 2021. ECF No. 36. Plaintiff responded on June 28, 2021. ECF No. 46. Defendant  
10 replied on July 12, 2021. ECF No. 49. Defendant McCall filed the instant Motion to Dismiss on  
11 August 27, 2021. ECF No. 55. Plaintiff filed a response on September 10, 2021. ECF No. 59.  
12 Defendant replied on September 15, 2021. ECF No. 60. Defendant Nevada Highway Patrol filed  
13 the instant Motion to Dismiss on November 15, 2021. ECF No. 63. Plaintiff responded on  
14 November 29, 2021. ECF No. 64. Defendant replied on December 3, 2021. ECF No. 65. LVMPD  
15 moved for summary judgment on Plaintiff’s remaining claims on September 9, 2021. ECF No. 57.  
16 Plaintiff responded on September 29, 2021. ECF No. 61. Defendant replied on October 13, 2021.  
17 ECF No. 62.

18 Plaintiff’s counsel withdrew as attorney of record on December 20, 2021. ECF No. 68.  
19 Plaintiff informed the Court that she intended to proceed pro se and is looking for a new lawyer.  
20 On March 17, 2022, Magistrate Judge Albregts entered an order denying Plaintiff’s motion for  
21 extension of time to find a new lawyer, stating as follows: “The Court will consider Plaintiff as  
22 proceeding pro se. Plaintiff will be responsible for meeting case deadlines and attending upcoming  
23 hearings, including the hearing scheduled to be in front of Judge Boulware on March 25, 2022.”  
24 ECF No. 73. The hearing set for March 25, 2022 was subsequently vacated. ECF No. 74. This  
25 Order follows.

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### 1                   **III.     MOTIONS TO DISMISS BY DEFENDANT MCCALL AND NHP (ECF Nos. 55, 63)**

#### 2                   a.   Legal Standard

3                   An initial pleading must contain “a short and plain statement of the claim showing that the  
4                   pleader is entitled to relief.” Fed. R. Civ. P. 8(a). The court may dismiss a complaint for “failure  
5                   to state a claim upon which relief can be granted.” Fed. R. Civ. P. 12(b)(6). In ruling on a motion  
6                   to dismiss, “[a]ll well-pleaded allegations of material fact in the complaint are accepted as true and  
7                   are construed in the light most favorable to the non-moving party.” Faulkner v. ADT Sec. Services,  
8                   Inc., 706 F.3d 1017, 1019 (9th Cir. 2013) (citations omitted).

9                   To survive a motion to dismiss, a complaint need not contain “detailed factual allegations,”  
10                  but it must do more than assert “labels and conclusions” or “a formulaic recitation of the elements  
11                  of a cause of action . . . .” Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (quoting Bell Atlantic Corp.  
12                  v. Twombly, 550 U.S. 544, 555 (2007)). In other words, a claim will not be dismissed if it contains  
13                  “sufficient factual matter, accepted as true, to state a claim to relief that is plausible on its face,”  
14                  meaning that the court can reasonably infer “that the defendant is liable for the misconduct  
15                  alleged.” Id. at 678 (internal quotation and citation omitted). The Ninth Circuit, in elaborating on  
16                  the pleading standard described in Twombly and Iqbal, has held that for a complaint to survive  
17                  dismissal, the plaintiff must allege non-conclusory facts that, together with reasonable inferences  
18                  from those facts, are “plausibly suggestive of a claim entitling the plaintiff to relief.” Moss v. U.S.  
19                  Secret Service, 572 F.3d 962, 969 (9th Cir. 2009).

#### 20                  b.   Factual Allegations

21                  The Court finds the following facts to be alleged by Plaintiff based on the SAC:

22                  On October 21, 2019, Plaintiff was walking down Boulder Highway in Henderson,  
23                  Nevada, when Trooper L. McCall of the Nevada Highway Patrol stopped her. McCall asked  
24                  Plaintiff what she was doing, and before she could answer, he grabbed her by the arm and threw  
25                  her against the hood of his car.

26                  Four unidentified LVMPD officers later arrived on the scene. The officers pushed Plaintiff  
27                  to the ground, causing Plaintiff’s false teeth to fall out of her mouth. One unidentified LVMPD  
28                  officer picked up Plaintiff’s false teeth and refused to return them to Plaintiff. While on the ground,

1 an LVMPD officer jammed a knee into Plaintiff's back. Plaintiff was handcuffed. Plaintiff asked  
2 McCall and the LVMPD officers to remove the handcuffs because she recently had a wrist  
3 operation and there were surgical bandages on her right wrist. They refused. While in the patrol  
4 car, McCall abruptly hit the brakes, causing Plaintiff to fly forward in the back seat and hit her  
5 head on the glass divider.

6 Plaintiff was transported to the Clark County Detention Center ("CCDC"). When she  
7 arrived, several unidentified LVMPD officers placed a hood on Plaintiff's head and dragged her  
8 out of the car. She was then strapped into a restraint chair. Plaintiff told the officers that she had a  
9 torn MCL. In response, they intentionally strapped her two knees together, causing Plaintiff to  
10 scream in pain. Plaintiff was forced to sit in the restraint chair with her knees strapped together for  
11 four hours. Her right arm was in pain from the pressure on her surgical stitches, but the officers  
12 refused to release her arm. The officers told Plaintiff, "When you come down off your meth high,  
13 we will release you." Plaintiff does not use meth. Plaintiff attempted to straighten out her sore leg.  
14 An LVMPD officer shoved her leg down and held it there. Plaintiff was later placed in a holding  
15 cell. She began to vomit due to migraines but was refused any assistance or dry clothing.

16 Plaintiff was released hours later and provided with a court date. When she appeared in  
17 court on that date, she was told by a judge that no charges were filed against her. To date, no  
18 charges have been initiated against Plaintiff, who had committed no crime at the time of her arrest.

19 Based on the above alleged events, Plaintiff brings the following claims: (1) a 42 U.S.C.  
20 § 1983 claim for violations of her Fourth, Fifth, and Fourteenth Amendment rights against  
21 LVMPD; (2) a claim under Monell v. Department of Social Services of the City of New York, 436  
22 U.S. 658 (1978) ("Monell" claim), against Defendants McCall, NHP, and LVMPD; (3) a claim for  
23 false imprisonment against Defendants McCall, NHP, and LVMPD; and (4) a claim for battery  
24 against LVMPD.

25 c. Discussion

26 The Court addresses the Motion to Dismiss by Defendant McCall and the Motion to  
27 Dismiss by NHP in turn.

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i. *Motion to Dismiss by McCall (ECF No. 55)*

McCall moves to dismiss the Monell and false imprisonment claims. He argues a Monell claim cannot be brought against him because Monell liability attaches only to municipalities, and not individuals. He also argues that Plaintiff fails to state a false imprisonment claim against him, and that the claim should be dismissed. McCall argues Plaintiff alleges no facts regarding the circumstances of her arrest from which false imprisonment can be established—only that she was handcuffed, arrested, and taken to CCDC. Defendant argues that because Plaintiff has not alleged facts which, if true, would demonstrate that the challenged arrest lacked any legal cause or justification, she has failed to state a claim of false imprisonment against him. Plaintiff concedes that Monell liability does not exist as to McCall but argues her false imprisonment claim against McCall should not be dismissed, because she has pled sufficient facts to establish that he arrested her without probable cause.

Section 1983 creates a cause of action against a person who, acting under color of state law, deprives a person of their constitutional rights. Jones v. Williams, 297 F.3d 930, 934 (9th Cir. 2002). “To prove a case under section 1983, the plaintiff must demonstrate that (1) the action occurred under color of state law and (2) the action resulted in the deprivation of a constitutional right or federal statutory right.” Id. (quotations and citations omitted). There is no *respondeat superior* liability under section 1983. Id. Instead, for a municipal entity to be liable for damages on a section 1983 claim, there must be a showing that the municipality’s “policy or custom . . . inflict[ed] the injury,” and that “the policy is the moving force behind the constitutional violation.” Monell v. Dep’t of Soc. Servs. of City of N.Y., 436 U.S. 658, 694 (1978); Dougherty v. City of Covina, 654 F.3d 892, 900 (9th Cir. 2011).

Because Monell liability applies to municipal entities, and not individual officers like McCall, the Court dismisses Plaintiff’s Monell claim against McCall. See Will v. Michigan Department of State Police, 491 U.S. 58, 70 (1989) (stating that Monell claims are limited “to local government units”).

“To establish false imprisonment of which false arrest is an integral part, it is . . . necessary to prove that [the plaintiff] was restrained of [her] liberty under the probable imminence of force

without any legal cause or justification.” Garton v. City of Reno, 720 P.2d 1227, 1228 (Nev. 1986) (quotations omitted). Under NRS § 171.124, an officer may, “without a warrant, arrest any person whom the officer has reasonable cause for believing to have committed a felony or gross misdemeanor, and is justified in making the arrest, though it afterward appears that a felony or gross misdemeanor has not been committed.” See also Marschall v. City of Carson, 464 P.2d 494, 500 (Nev. 1970). The “reasonable cause” requirement of NRS § 171.124 mirrors the probable cause requirement in the Fourth Amendment. See Washington v. State, 576 P.2d 1126, 1128 (Nev. 1978).

The Court also dismisses Plaintiff’s claim for false imprisonment against McCall. As this Court has previously recognized, the State of Nevada has generally waived sovereign immunity for state tort actions brought in state court, but not for state law claims brought in federal court. See Holtzclaw v. Laxalt, No. 2:19-cv-00041-RFB-NJK, 2020 U.S. Dist. LEXIS 250058, at \*13-14 (D. Nev. Feb. 17, 2020); Moten v. Dzurenda, No. 2:19-cv-01826-RFB-BNW, 2020 U.S. Dist. LEXIS 127798, at \*10-12 (D. Nev. July 20, 2020); see also O’Connor v. State of Nev., 686 F.2d 749, 750 (9th Cir. 1982) (“Nevada has explicitly refused to waive its immunity to suit under the Eleventh Amendment . . .”). Further, where the state itself is an indispensable party in a state tort claim against a state employee, the Court lacks jurisdiction over the claim against the employee if it lacks jurisdiction over the state. See Hirst v. Gertzen, 676 F.2d 1252, 1264 (9th Cir. 1982) (stating that, where Montana law deemed governmental entities indispensable parties in a state tort claim against a state employee, the federal court had no supplemental jurisdiction over the state court claim if it had no jurisdiction over the indispensable party). NRS § 41.0337 provides that no Nevada state tort action may be brought against a person who is named as a defendant solely because of an act or omission relating to the public duties or employment of the officer or employee of the state, unless the state is “named a party defendant under NRS § 41.031.” McCall is an employee of the Nevada Highway Patrol, which is a state agency created by the Nevada legislature as a division of the Nevada Department of Public Safety. See NRS 480.300. Plaintiff alleges that McCall falsely imprisoned her while carrying out his duties as a public officer. As such, the State of Nevada is an indispensable party to Plaintiff’s false imprisonment claim against McCall.

1 Because the state has not waived its Eleventh Amendment sovereign immunity and cannot be sued  
 2 in federal court for a state law tort claim, any state law tort claim—including for false  
 3 imprisonment—that Plaintiff seeks to bring against McCall must be brought in state court.

4 The Court accordingly grants McCall’s motion to dismiss in its entirety.

5 ii. *Motion to Dismiss by NHP (ECF No. 63)*

6 The Nevada Highway Patrol moves to dismiss the Complaint against it for insufficient  
 7 process, for failure to state a Monell claim, and for failure to state a false imprisonment claim.  
 8 NHP first argues the SAC should be dismissed as to NHP because Plaintiff failed to timely serve  
 9 NHP. Plaintiff filed the SAC on May 10, 2021, and had until August 8, 2021 to serve NHP, but  
 10 has failed to do so. NHP also argues Plaintiff cannot plead a Monell claim against NHP because  
 11 NHP is not a municipality, but a state agency, against which there is no Monell liability. Finally,  
 12 NHP argues Plaintiff fails to allege sufficient facts to plead a cognizable false imprisonment claim.

13 With respect to service, Plaintiff acknowledges that she failed to timely serve NHP. She  
 14 states that the failure to serve was an inadvertent oversight and asks the Court to permit service be  
 15 made upon NHP within a specified time. With respect to the Monell claim, Plaintiff does not argue  
 16 Monell liability can lie against state agencies or entities, but merely that her Complaint alleges that  
 17 NHP is a “political subdivision” of the state—in other words, a municipal entity, subject to Monell  
 18 liability. Finally, Plaintiff argues she has pled sufficient facts showing that McCall subjected her  
 19 to false imprisonment, that he did so within the scope of his employment with NHP, and that he  
 20 falsely imprisoned her based on NHP’s failure to adequately train him.

21 The Court first addresses the Monell claim against NHP. In Will v. Michigan Department  
 22 of State Police, the United States Supreme Court held that neither a state nor a state official sued  
 23 in his official capacity is a “person” for purposes of a section 1983 damages action. 491 U.S. 58,  
 24 70 (1989). The Court clarified that Monell claims are limited “to local government units which are  
 25 not considered part of the State for Eleventh Amendment purposes.” Id. Thus, even if a state is  
 26 found to have waived its Eleventh Amendment immunity in federal court, Will precludes a  
 27 damages action against the state governmental entity.<sup>1</sup> Here, the NHP is a state agency or entity,

28 <sup>1</sup> This does not apply when a state official is sued in his official capacity for injunctive relief. See

1 created by the Nevada legislature as a division of the Nevada Department of Public Safety. See  
 2 NRS 480.300. As such, it is not subject to a Monell action for damages. The Court accordingly  
 3 dismisses Plaintiff Monell claim against the NHP.

4 Next, the Court addresses whether a false imprisonment claim can lie against NHP. As  
 5 stated in the preceding analysis regarding McCall, the Court has no jurisdiction over a false  
 6 imprisonment claim brought against NHP, a state agency, as the State of Nevada has not waived  
 7 its sovereign immunity to be sued in federal court for a state law tort claim brought against the  
 8 state or an arm of the state. The Court accordingly dismisses the false imprisonment claim against  
 9 NHP.

10 The NHP's motion to dismiss is granted in its entirety.

#### 11 12 **IV. MOTIONS FOR SUMMARY JUDGMENT BY LVMPD (ECF Nos. 36, 57)**

##### 13 a. Legal Standard

14 Summary judgment is appropriate "if the movant shows there is no genuine issue as to any  
 15 material fact and the movant is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(a). The  
 16 substantive law governing a matter determines which facts are material to a case. Anderson v.  
 17 Liberty Lobby, 477 U.S. 242, 248 (1986).

18 When considering the propriety of summary judgment, the court views all facts and draws

19  
 20 id. at 71 n.10 ("Of course a state official in his or her official capacity, when sued for injunctive  
 21 relief, would be a person under § 1983 actions because official-capacity actions for prospective  
 relief are not treated as actions against the State.").

22 To the extent Plaintiff seeks injunctive relief, it is for "injunctive relief against further  
 23 Constitutional violations." ECF No. 35 at 16. This constitutes a claim to only abstract and  
 24 speculative injury—that at some future date, officers of the NHP might arrest her and subject her  
 25 to constitutional violations. The Supreme Court has determined that such allegations of injury are  
 26 not real and immediate, but speculative and insufficient to confer standing. See Los Angeles v.  
 27 City of Lyons, 461 U.S. 95, 108 (1983) ("[I]t is no more than conjecture to suggest that in every  
 28 instance of a traffic stop, arrest, or other encounter between the police and a citizen, the police will  
 act unconstitutionally and inflict injury without provocation or legal excuse. And it is surely no  
 more than speculation to assert either that [plaintiff] himself will again be involved in one of those  
 unfortunate instances . . .").



all inferences in the light most favorable to the nonmoving party. Gonzalez v. City of Anaheim, 747 F.3d 789, 793 (9th Cir. 2014). If the movant has carried its burden, the nonmoving party “must do more than simply show that there is some metaphysical doubt as to the material facts. . . . Where the record taken as a whole could not lead a rational trier of fact to find for the nonmoving party, there is no genuine issue for trial.” Scott v. Harris, 550 U.S. 372, 380 (2007) (alteration in original) (internal quotation marks omitted). The nonmoving party may not merely rest on the allegations of her pleadings; rather, she must produce specific facts—by affidavit or other evidence—showing a genuine issue of fact. Anderson, 477 U.S. at 256.

“If a party fails to properly support an assertion of fact or fails to properly address another party's assertion of fact the court may: (1) give an opportunity to properly support or address the fact; (2) consider the fact undisputed for purposes of the motion; (3) grant summary judgment if the motion and supporting materials — including the facts considered undisputed — show that the movant is entitled to it; or (4) issue any other appropriate order.” Heinemann v. Satterberg, 731 F.3d 914, 915 (9<sup>th</sup> Cir. 2013) (citing Fed. R. Civ. P. 56(e)).

b. Factual Background

i. *Undisputed Facts*

The Court finds the following facts to be undisputed based on the record:

On or around 2:00 a.m. on October 23, 2019, Defendant McCall noticed Brennan walking along Boulder Highway near Missouri Avenue. He approached her and accused her of walking along the highway in violation of Nevada law. Brennan responded that she was walking in a “breakdown lane,” which she did not think was unlawful. McCall asked for her identification, and Brennan provided a driver’s license. Brennan began to express that she was upset with the manner in which Defendant McCall was speaking to her. McCall then attempted to handcuff Brennan, at which point Brennan told him not to handcuff her until he had called another officer to the scene. McCall then called dispatch for officer assistance in taking Brennan into custody. McCall then placed Brennan on the ground with her hands behind her back. Brennan screamed that she had recently had surgery on her wrist/arm, and pleaded that McCall not place the handcuffs on her wrists. Brennan laid on the ground with her chest down and hands behind her back.

1           Some minutes later, several LVMPD officers arrived at the scene. Brennan remained on  
2 the ground. She again told the officers not to put handcuffs on her due to her wrist surgery. While  
3 Brennan was on the ground, her dentures fell out of her mouth, and she cried for the LVMPD  
4 officers to put them back in her mouth. The officers did not give Plaintiff her dentures back but  
5 placed them in a bag. Brennan was handcuffed and brought to the hood of the patrol car. Brennan  
6 cursed at the officers repeatedly while detained at the hood of the car. The officers then placed  
7 Brennan in the backseat of the patrol car. Brennan repeatedly demanded to know what she was  
8 being arrested for and cried in pain about her wrist.

9           Brennan was taken to CCDC and McCall called for a Code 5. A Code 5, according to  
10 McCall, is called when someone who has been arrested is not compliant. Upon her arrival at  
11 CCDC, Brennan was placed in a restraint chair. Brennan repeatedly screamed that the officers had  
12 “fucked” with her arm and that she was in pain, while officers strapped her arms, legs, and head  
13 to the restraint chair. A spit mask/hood was placed over Brennan’s head.

14           Officers wheeled Brennan to a cell where she remained from around 2:53 a.m. to 4:31 a.m.  
15 Brennan was subsequently released and no criminal charges were ever brought against her.

16                           *ii. Disputed Facts*

17           The Court finds that the following facts regarding Plaintiff’s initial arrest to be in dispute:  
18 whether Brennan was intoxicated at the time McCall and the LVMPD officers approached and  
19 arrested her; whether she resisted arrest at any point; whether she was handcuffed on her wrists  
20 despite telling officers she had recently had wrist/arm surgery; and whether any officer had his or  
21 her knee on Brennan’s back while she was restrained.

22           The parties further dispute the following regarding Plaintiff’s time at CCDC: whether a  
23 restraint chair was necessary to control her; whether LVMPD officers knew Plaintiff had a torn  
24 MCL and arm/wrist surgery and purposefully strapped her legs/arms in; whether Plaintiff spit at  
25 LVMPD officers, requiring use of a spit mask; and whether Plaintiff was denied assistance after  
26 she vomited in her holding cell.

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1 c. Discussion

2 LVMPD argues summary judgment should be granted in its favor as to all claims against  
3 it. The Court addresses each claim in turn.

4 First, LVMPD argues Plaintiff's Monell claim is facially deficient because it is not  
5 supported by any plausible factual allegations. LVMPD further argues there is no evidence in the  
6 record to establish a Monell claim, and that Plaintiff asserts no non-conclusory factual content  
7 which would allow her to survive a motion for summary judgment. Plaintiff argues there are  
8 genuine issues of material fact that warrant the Monell claim surviving summary judgment.  
9 Plaintiff argues "the LVMPD's policies and procedures are available online," and that Plaintiff's  
10 claims were properly pled.

11 As previously stated, for a municipal entity may be liable on a Monell claim, there must be  
12 a showing that the municipality's "policy or custom . . . inflict[ed] the injury," and that "the policy  
13 is the moving force behind the constitutional violation." Monell, 436 U.S. at 694. A plaintiff may  
14 establish municipal liability by demonstrating that "(1) the constitutional tort was the result of a  
15 longstanding practice or custom which constitutes the standard operating procedure of the local  
16 government entity; (2) the tortfeasor was an official whose acts fairly represent official policy such  
17 that the challenged action constituted official policy; or (3) an official with final policy-making  
18 authority delegated that authority to, or ratified the decision of, a subordinate." Price v. Sery, 513  
19 F.3d 962, 966 (2008) (internal quotation marks and citations omitted). The Supreme Court has  
20 cautioned that federal courts must apply "rigorous standards of culpability and causation" in order  
21 to "ensure that the municipality is not held liable solely for the actions of its employees," as  
22 municipal liability under Monell should not "collapse[] into *respondeat superior* liability." Bd. of  
23 the Cty. Comm'rs v. Brown, 520 U.S. 397, 404 (1997).

24 The Court finds that Plaintiff's Monell claim against LVMPD cannot survive summary  
25 judgment. Plaintiff has identified no evidence of any policy, practice, or custom giving rise to her  
26 alleged injuries. Plaintiff states that LVMPD's "policies and procedures are available online," but  
27 does not identify which policies or procedures led to her alleged harm. Nor does she allege that an  
28 official whose acts represent the "official policy" of the LVMPD was responsible for her injuries,

1 or that the actions resulting in her injury were ratified by an official with final policy-making  
2 authority. Plaintiff rests largely on the allegations in her complaint. See ECF No. 46 at 10 (“In any  
3 event, Plaintiff’s claim was properly plead.”). But on summary judgment, a party must provide  
4 factual support for her allegations. FRCP 56(c); Anderson, 477 U.S. at 256. Moreover, Defendant  
5 has come forth with evidence that Plaintiff cannot identify a policy that led to the violation of her  
6 constitutional rights. When asked at her deposition what policies, customs, or procedures at  
7 LVMPD she attributed to her alleged constitutional violations, Plaintiff responded: “I don’t know  
8 of any direct policies. I just know that I have seen other people who have been arrested for worse  
9 things and that have been treated nicer.” ECF No. 36-2 at 24:15-20. When asked whether she knew  
10 if any supervisors or higher-ranking officers approved of anything that the LVMPD officers did,  
11 Plaintiff responded: “I don’t know that.” Id. at 90:16-19. The Court finds that LVMPD has carried  
12 its burden on a motion for summary judgment and that Plaintiff has failed to show through specific  
13 evidence that there is a genuine issue of material fact as to municipal liability.

14 The Court further finds that Plaintiff’s first and second causes of action against LVMPD  
15 are duplicative. The first cause of action alleges a 42 U.S.C. § 1983 claim for Fourth, Fifth, and  
16 Fourteenth Amendment violations and seeks monetary damages, while the second cause of action  
17 pleads a Monell claim. As stated in the preceding analysis, a municipal entity like LVMPD can  
18 only be liable for money damages on a section 1983 action through a Monell claim. Because the  
19 two claims are duplicative, the Court grants summary judgment as to both claims.

20 The Court next addresses Plaintiff’s state law claims for false imprisonment and battery  
21 against LVMPD. The Court construes Plaintiff’s claims for false imprisonment and battery against  
22 LVMPD as being brought under the theory of *respondeat superior*. Under Nevada law, an  
23 employer may be liable for an employee’s negligence or intentional torts under a theory of  
24 *respondeat superior*. See Busch v. Flangas, 837 P.2d 438, 440 (Nev. 1992) (negligence); Rockwell  
25 v. Sun Harbor Budget Suites, 925 P.2d 1175, 1180 (Nev. 1996) (intentional tort). *Respondeat*  
26 *superior* liability attaches “only when the employee is under the control of the employer and when  
27 the act is within the scope of employment.” Molino v. Asher, 618 P.2d 878, 879 (1980). “An  
28 actionable claim on a theory of *respondeat superior* requires proof that (1) the actor at issue was

1 an employee, and (2) the action complained of occurred within the scope of the actor's  
2 employment." Rockwell, 925 P.2d at 1179.

3 Defendant argues it is not liable on Plaintiff's state law tort claims because Plaintiff cannot  
4 show that any LVMPD officer falsely imprisoned or battered Plaintiff. It is undisputed that the  
5 actions allegedly taken by the LVMPD officers occurred within the course and scope of their  
6 employment.

7 With respect to her false imprisonment claim, Defendant argues the LVMPD officers had  
8 probable cause to arrest her, because she had violated NRS § 484B.297, which makes it a  
9 misdemeanor for any pedestrian "to walk along and upon an adjacent highway" where "sidewalks  
10 are provided" and "for any pedestrian who is under the influence of intoxicating liquors or any  
11 narcotic or stupefying drug to be within the traveled portion of any highway." NRS § 484B.297(1)  
12 and (4). Defendant argues that by the time LVMPD officers arrived at the scene, Brennan had  
13 admitted to walking on the shoulder of Boulder Highway, where sidewalks are available, and to  
14 having had two beers and a shot that evening. Further, Defendant argues Plaintiff was not  
15 cooperative and resisted arrest. Under NRS § 199.280, "a person who . . . willfully resists, delays,  
16 or obstructs a public officer in discharging or attempting to discharge any legal duty" is guilty of  
17 a misdemeanor. LVMPD argues that Defendant McCall's body camera footage clearly shows that  
18 Plaintiff was resisting arrest throughout her interactions with McCall and the LVMPD officers,  
19 and notes that Plaintiff admitted in depositions to resisting arrest. See ECF No. 57-5 at 79:21-80:9.  
20 Defendant further argues that no false imprisonment occurred after Plaintiff was transported to  
21 CCDC, because the LVMPD correctional officers working at CCDC had no independent duty to  
22 investigate the sufficiency of the underlying arrest and whether probable cause existed at the time.  
23 Finally, Defendant argues the LVMPD officers are entitled to discretionary act immunity on  
24 Plaintiff's false imprisonment claim.

25 Plaintiff argues there are genuine issues of material fact with respect to whether any officer  
26 had probable cause to arrest her. Plaintiff concedes that she was walking on the shoulder of the  
27 highway and cut across the highway to return to her home, but argues there is no evidence she was  
28 actually intoxicated while walking down Boulder Highway. While she admits to having told

1 McCall she had two beers and a shot before their encounter, she did not indicate when she had  
2 these drinks, and no officer conducted any sobriety test on her. Plaintiff further argues there are  
3 genuine disputes of fact as to whether she was resisting arrest, and she contends that the body  
4 camera footage does not clearly show her bucking or fighting against any officer. She argues that  
5 to the extent she was moving her body, it was in an evasive effort to protect herself “from further  
6 injury and the unrelenting pain she was experiencing as a result of LVMPD officers’ restraints.”  
7 ECF No. 61 at 5.

8 The Court finds that there is no genuine issue of material fact that probable cause existed  
9 to arrest Plaintiff for a violation of NRS § 484B.297(1). Probable cause exists when “police have  
10 reasonably trustworthy information of facts and circumstances that are sufficient in themselves to  
11 warrant a person of reasonable caution to believe that [a crime] has been . . . committed by the  
12 person to be arrested.” State v. McKellips, 49 P.3d 665, 660 (Nev. 2002). NRS § 484B.297(1)  
13 states that “[w]here sidewalks are provided, it is unlawful for any pedestrian to walk along and  
14 upon an adjacent highway.” Plaintiff admits that she was walking on the shoulder of Boulder  
15 Highway at the time Defendant McCall approached her. See ECF No. 61 at 4, 5, 10 (“Ms. Brennan  
16 was clearly walking on the shoulder of the road.”). Defendant McCall’s body camera footage also  
17 unambiguously shows that Plaintiff was walking on the shoulder when McCall approached her,  
18 and that there were sidewalks available on either side of the highway. As such, Plaintiff was in  
19 violation of NRS § 484B.297(1) and probable cause existed to arrest her.<sup>2</sup> The Court acknowledges  
20 that Plaintiff avers that Defendant McCall and LVMPD officers intentionally escalated the  
21 encounter for the purposes of effectuating an arrest, but it is well-settled that the subjective intent  
22 of law enforcement officers is irrelevant where the circumstances surrounding the stop objectively  
23

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24 <sup>2</sup> The Court does not, however, credit Defendants’ arguments regarding Plaintiff’s alleged  
25 intoxication for the purposes of an arrest under § 484B.297(1). The body camera footage reveals  
26 that Plaintiff stated to McCall that she had two beers and a shot sometime that evening, but she  
27 does not indicate at what point she had those drinks. McCall did not inquire as to how recently she  
28 had consumed alcohol, and there is no evidence in the record that Plaintiff was ever subjected to a  
sobriety test. By all appearances, Plaintiff seemed lucid and coherent in her conversation with  
Defendant McCall. A reasonable jury could conclude she was not in violation of NRS  
§ 484B.297(1) at the time of her arrest.

1 satisfy either probable cause or reasonable suspicion. United States v. Orozco, 858 F.3d 1204,  
2 1210 (9th Cir. 2017). Because probable cause existed at the time of her arrest, Plaintiff cannot  
3 establish that she was “restrained of [her] liberty . . . without any legal cause or justification,” and  
4 thus the Court grants summary judgment on her claim for false imprisonment against the LVMPD  
5 officers. Garton, 720 P.2d at 1228.

6 The Court turns next to Plaintiff’s claim of battery. Defendant argues that LVMPD officers  
7 did not batter Plaintiff on Boulder Highway or at CCDC. Defendant argues that Nevada law  
8 permits an officer to use the amount of force reasonably necessary to arrest a suspect, and that the  
9 force used against Brennan at all points of her detention was reasonable. Defendant argues that  
10 when LVMPD officers arrived on the scene, Plaintiff was already on the ground, and that the  
11 LVMPD officers merely placed her in handcuffs. Defendant notes that LVMPD’s expert testified  
12 that based on his education, training, and experience as a handcuffing instructor-trainer, the  
13 officers took “extreme care . . . to make sure one handcuff was placed above [Plaintiff’s] wrapped  
14 wrist and that two sets of handcuffs were applied to minimize the handcuffs pulling against her  
15 wrists.” ECF No. 57-10 at 7. Defendant further argues that there is no evidence Plaintiff was  
16 battered when she was placed in the restraint chair at CCDC. Defendant argues Plaintiff resisted  
17 LVMPD correctional officers by refusing to stand, kicking at the officers, spitting at them, and  
18 generally resisting their efforts to transport her. Defendant argues the “need to detain Brennan is  
19 obvious from the video” from CCDC, and also notes that LVMPD’s retained expert opined that  
20 Plaintiff’s “non-compliant, erratic, and resistive behaviors were an ongoing threat to the security  
21 and discipline within the CCDC.” ECF No. 57 at 18.

22 Plaintiff argues that genuine issues of material fact exist with respect to whether she was  
23 battered by LVMPD officers while detained on Boulder Highway and at CCDC. Plaintiff contends  
24 that genuine issues exist as to whether she acted “in fear and self-defense, attempting to protect  
25 her already injured and wounded body,” and argues she never attacked or was violent towards any  
26 officer. ECF No. 61 at 6.

27 Under Nevada law, a police officer is privileged to use the amount of force reasonably  
28 necessary, and an officer who uses more force than reasonably necessary is liable for battery. Yada



1 v. Simpson, 913 P.2d 1261, 1262 (Nev. 1996). This district has long recognized that the standard  
 2 for battery by a police officer under Nevada law is the same as under a 42 U.S.C. § 1983 claim.  
 3 See, e.g., Ramirez v. City of Reno, 925 F. Supp. 681, 691 (D. Nev. 1996) (“The standard for  
 4 common-law assault and battery by a police officer thus mirrors the federal civil rights law  
 5 standard: Liability attaches at the point at which the level of force used by a peace officer exceeds  
 6 that which is objectively reasonable under the circumstances.”); Plank v. Las Vegas Metro. Police  
 7 Dep’t, No. 2:12-cv-2205-JCM-PAL, 2016 U.S. Dist. LEXIS 32438, at \*26 (D. Nev. Mar. 14, 2016)  
 8 (“[T]he standard for battery by a police officer under Nevada law is the same as under a 42 U.S.C.  
 9 § 1983 claim.”).

10 The Court finds that Plaintiff’s battery claim presents triable issues of material fact.  
 11 Viewing the disputed facts, including the body camera footage and the CCDC video footage in the  
 12 light most favorable to Plaintiff, there are genuine issues of fact as to whether LVMPD officers  
 13 used more force than reasonably necessary to effectuate her arrest and detention. The Ninth Circuit  
 14 has emphasized that whether an officer’s use of force is “objectively reasonable” is an “inherently  
 15 fact specific” inquiry, and “should only be taken from the jury in rare cases.” Green v. City &  
 16 Cnty. of San Francisco, 751 F.3d 1039, 1049 (9th Cir. 2014) (quotations omitted). See also Liston  
 17 v. Cnty. of Riverside, 120 F.3d 965, 976 n.10 (9th Cir. 1997) (finding that determinations regarding  
 18 excessive force is “ordinarily a question of fact for the jury”); Chew v. Gates, 27 F.3d 1432, 1443  
 19 (9th Cir. 1994) (“[W]hether a particular use of force was reasonable is rarely determinable as a  
 20 matter of law.”).

21 The Court finds there is sufficient evidence in the record from which a jury could conclude  
 22 that the LVMPD officers used more force than reasonably necessary to arrest Plaintiff on Boulder  
 23 Highway. Defendant McCall’s body camera footage reveals that Plaintiff repeatedly told the  
 24 LVMPD officers that she had recent surgery on her wrist and pleaded with them not to put  
 25 handcuffs on her wrist. The video shows officers restraining her by her arms and potentially using  
 26 the weight of their bodies to keep her on the ground. It is unclear from the video footage whether  
 27 Plaintiff was handcuffed at her wrists or elsewhere; Plaintiff maintains that she was handcuffed in  
 28 a painful manner without regard for her wrist surgery, and that to the extent she moved around



1 during the arrest, it was solely to avoid further injury to her wrist. There are thus genuine disputes  
2 as to whether the LVMPD officers knew she was injured, but nevertheless used more force than  
3 was necessary to arrest her.

4 The Court also finds there is sufficient evidence in the record from which a jury could  
5 conclude that the LVMPD officers used more force than reasonably necessary at CCDC to restrain  
6 Plaintiff. Defendant maintains that the restraint chair had to be used against Plaintiff because she  
7 posed a risk of violence to the officers, as she was kicking and spitting at them. The video footage  
8 from CCDC reveals that several officers were restraining Plaintiff at different points in time, and  
9 throughout, she screamed that her wrist was injured and that she had a torn MCL. The footage  
10 further reveals that the officers strapped Plaintiff's legs and arms down, despite her screaming that  
11 she was in pain from her injuries. While Defendant argues Plaintiff had her legs restrained due to  
12 her efforts to kick the officers, Plaintiff argues she only kicked out her leg because she wanted to  
13 avoid further injury. The video also shows that the LVMPD officers put the spit mask/hood on  
14 Plaintiff while Plaintiff was screaming out (she alleges, from pain). There are thus genuine disputes  
15 as to the officers' motivations for restraining Plaintiff, whether Plaintiff was violent or resistant,  
16 and whether the officers used unnecessary force against Plaintiff despite their knowledge of her  
17 alleged injuries. The Court accordingly denies summary judgment with respect to Plaintiff's claim  
18 for battery.

19 For the reasons stated above, the Motion for Partial Summary Judgment (ECF No. 36) is  
20 granted, and Plaintiff's Monell claim against LVMPD is dismissed. The Motion for Partial  
21 Summary Judgment on Plaintiff's Remaining Claims (ECF No. 57) is granted in part and denied  
22 in part. Plaintiff's claim for false imprisonment against LVMPD is dismissed, but her claim for  
23 battery against LVMPD survives summary judgment.

## 24 25 **V. CONCLUSION**

26 **IT IS THEREFORE ORDERED** that the Motion to Dismiss (ECF No. 55) by Defendant  
27 McCall is GRANTED. Defendant McCall is dismissed from the case.

1           **IT IS FURTHER ORDERED** that the Motion to Dismiss (ECF No. 63) by Defendant  
2 NHP is GRANTED. Defendant Nevada Highway Patrol is dismissed from the case.

3           **IT IS FURTHER ORDERED** that the Motion for Partial Summary Judgment (ECF No.  
4 36) by LVMPD is GRANTED. Plaintiff's Monell claim against LVMPD is dismissed.

5           **IT IS FURTHER ORDERED** that the Motion for Partial Summary Judgment (ECF No.  
6 57) is GRANTED in part and DENIED in part. The motion is GRANTED as to Plaintiff's claim  
7 for false imprisonment against LVMPD and DENIED as to Plaintiff's claim for battery against  
8 LVMPD.

9           **IT IS FURTHER ORDERED** that the remaining parties shall submit a joint pretrial order  
10 to the Court by April 29, 2022 with proposed trial dates starting in October 2022.

11  
12           **DATE:** March 31, 2022.



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**RICHARD F. BOULWARE, II**  
**UNITED STATES DISTRICT JUDGE**